

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

IN THE MATTER OF:)
Liberty Recycling, Inc.)
Tuscaloosa, Tuscaloosa County, Alabama) CONSENT ORDER NO. 22- -CAP
ADEM Air Facility ID No. 413-0122)

PREAMBLE

This Special Order by Consent is made and entered into by the Alabama Department of Environmental Management (hereinafter, "the Department" and/or "ADEM") and Liberty Recycling, Inc. (hereinafter, the "Operator") pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 to 22-22A-17, as amended, the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, as amended, and the regulations promulgated pursuant thereto.

STIPULATIONS

- 1. The Operator operates a scrap recycling facility (hereinafter, the "Facility") located in Tuscaloosa, Tuscaloosa County, Alabama (ADEM Air Facility ID No. 413-0122).
2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§ 22-22A-1 to 22-22A-17, as amended.
3. Pursuant to Ala. Code § 22-22A-4(n), as amended, the Department is the state air pollution control agency for the purposes of the federal Clean Air Act, 42 U.S.C. 7401 to 7671q, as amended. In addition, the Department is authorized to administer and

enforce the provisions of the Alabama Air Pollution Control Act, Ala. Code §§ 22-28-1 to 22-28-23, as amended.

4. Per ADEM. Admin. Code r. 335-3-14-.01(1)(a)-(b), any person erecting any machine or equipment, the use of which may cause the issuance of air contaminants, shall submit an application for an air permit application at least 10 days prior to construction. Before any such equipment may be operated, authorization must be obtained from the Department.

5. The Operator operates one diesel 6,300 BHP engine (hereinafter, “the Engine”) at the Facility. Emissions from the Engine are uncontrolled.

6. The Facility is subject to the requirements of 40 CFR Part 63, Subpart ZZZZ, National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines (hereinafter, “Subpart ZZZZ”) Tables 2b, 2d, and 5 of Subpart ZZZZ stipulate that the Engine must comply with the requirements to reduce CO emissions by installing an oxidation catalyst with a continuous temperature monitor on the exhausts of the engine and testing the emissions every three years.

DEPARTMENT'S CONTENTIONS

7. On June 25, 2021, the Department contacted the Operator and requested the submission of an air permit application for the Facility. According to the Operator, the Facility has been in operation since 1999.

8. On July 21, 2021, the Department conducted an inspection of the unpermitted Facility and observed it to be operating.

9. On July 23, 2021, the Operator submitted an air permit application at the Department's request for the sources of air emissions at the Facility. The Operator stated

that the exhaust of the Engine would be retrofitted with a catalytic converter by November 20, 2021.

10. On July 26, 2021, the Department notified the Operators of deficiencies found in the air permit application.

11. On August 12, 2021, the Department issued a Notice of Violation (hereinafter, "NOV") to the Operator for failure to comply with ADEM. Admin. Code r. 335-3-14-.01(1)(a)-(b) and with the requirements of Subpart ZZZZ.

12. On September 3, 2021, the Operator responded to the NOV, addressing a portion of the deficiencies noted in the application. The Operator provided further information on September 3, September 16, and October 22, 2021.

13. On October 27, 2021, the Department mailed a request for an application revision, noting several deficiencies still present in the air permit application and its addendums.

14. Pursuant to Ala. Code § 22-22A-5(18)c., *as amended*, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violation, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent and degree of success of such person's efforts to minimize or mitigate the effects of such violation upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day such

violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following.

A. **SERIOUSNESS OF THE VIOLATION:** The Department considers the Operator's failure to apply for an air permit prior to construction, failure to obtain approval prior to operation, failure to submit an accurate and complete air permit application after directions from the Department, and noncompliance with Subpart ZZZZ to be serious violations. However, the Department is not aware of any irreparable harm to the environment resulting from this violation.

B. **THE STANDARD OF CARE:** The Operator failed to exhibit a sufficient standard of care by failing to apply for an air permit prior to construction, operating without approval from the Department, failing to submit an accurate and complete air permit application, and operating the Engine out of compliance with the requirements of Subpart ZZZZ.

C. **ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED:** The Operator received economic benefit from its noncompliance with Subpart ZZZZ by avoiding two stack tests required by that subpart.

D. **EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT:** The Department is not aware of any efforts by the Operator to minimize or mitigate the effects of these violations on the environment.

E. **HISTORY OF PREVIOUS VIOLATIONS:** The Department's records indicate that there are no other similar violations or enforcement actions taken by the Department against the Operator within the past five years.

F. THE ABILITY TO PAY: The Operator has not alleged an inability to pay the civil penalty.

G. OTHER FACTORS: It should be noted that this Special Order by Consent is a negotiated settlement and, therefore, the Department has compromised the amount of the penalty in this matter in the spirit of cooperation and the desire to resolve this matter amicably, without incurring the unwarranted expense of litigation.

15. The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18)c., *as amended*, as well as the need for timely and effective enforcement and, based upon the foregoing and attached contentions, has concluded that the civil penalty herein is appropriate (*See* “Attachment A”, which is hereby made a part of the Department’s Contentions).

16. The Department neither admits nor denies Operator’s Contentions, which are set forth below. The Department has agreed to the terms of this Consent Order in an effort to resolve the alleged violations cited herein without the unwarranted expenditure of State resources in further prosecuting the above violations. The Department has determined that the terms contemplated in this Consent Order are in the best interests of the citizens of Alabama.

OPERATOR’S CONTENTIONS

17. The Operator neither admits nor denies the Department’s Contentions. The Operator consents to abide by the terms of this Consent Order and to pay the civil penalty assessed herein.

ORDER

THEREFORE, the Operator, along with the Department, desires to resolve and settle the compliance issues cited above. The Department has carefully considered the facts available to it and has considered the six penalty factors enumerated in Ala. Code § 22-22A-5(18)c., *as amended*, as well as the need for timely and effective enforcement, and the Department has determined that the following conditions are appropriate to address the violations alleged herein. Therefore, the Department and the Operator agree to enter into this Consent Order with the following terms and conditions:

A. The Operator agrees to pay to the Department a civil penalty in the amount of \$35,000.00 in settlement of the violations alleged herein within forty-five days from the effective date of this Consent Order. Failure to pay the civil penalty within forty-five days from the effective date may result in the Department's filing a civil action in the Circuit Court of Montgomery County to recover the civil penalty.

B. The Operator agrees that all penalties due pursuant to this Consent Order shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check and shall be remitted to:

Office of General Counsel
Alabama Department of Environmental Management
P.O. Box 301463
Montgomery, Alabama 36130-1463

C. The Operator agrees to comply with all requirements of ADEM Administrative Code div. 335-3 and all Air Permits issued in the future by July 1, 2022, and continuing every day thereafter.

D. The parties agree that this Consent Order shall apply to and be binding upon both parties, their directors, officers, and all persons or entities acting under or for them.

Each signatory to this Consent Order certifies that he or she is fully authorized by the party he or she represents to enter into the terms and conditions of this Consent Order, to execute the Consent Order on behalf of the party represented, and to legally bind such party.

E. The parties agree that, subject to the terms of these presents and subject to provisions otherwise provided by statute, this Consent Order is intended to operate as a full resolution of the violations which are cited in this Consent Order.

F. The Operator agrees that it is not relieved from any liability if it fails to comply with any provision of this Consent Order.

G. For purposes of this Consent Order only, the Operator agrees that the Department may properly bring an action to compel compliance with the terms and conditions contained herein in the Circuit Court of Montgomery County. The Operator also agrees that in any action brought by the Department to compel compliance with the terms of this Agreement, the Operator shall be limited to the defenses of *Force Majeure*, compliance with this Agreement and physical impossibility. A *Force Majeure* is defined as any event arising from causes that are not foreseeable and are beyond the reasonable control of the Operator, including its contractors and consultants, which could not be overcome by due diligence (i.e., causes which could have been overcome or avoided by the exercise of due diligence will not be considered to have been beyond the reasonable control of the Operator) and which delays or prevents performance by a date required by the Consent Order. Events such as unanticipated or increased costs of performance, changed economic circumstances, normal precipitation events, or failure to obtain federal, state, or local permits shall not constitute *Force Majeure*. Any request for a modification of a deadline must be accompanied by the reasons (including documentation) for each

extension and the proposed extension time. This information shall be submitted to the Department a minimum of ten working days prior to the original anticipated completion date. If the Department, after review of the extension request, finds the work was delayed because of conditions beyond the control and without the fault of the Operator, the Department may extend the time as justified by the circumstances. The Department may also grant any other additional time extension as justified by the circumstances, but it is not obligated to do so.

H. The Department and the Operator agree that the sole purpose of this Consent Order is to resolve and dispose of all allegations and contentions stated herein concerning the factual circumstances referenced herein. Should additional facts and circumstances be discovered in the future concerning the facility which would constitute possible violations not addressed in this Consent Order, then such future violations may be addressed in Orders as may be issued by the Director, litigation initiated by the Department, or such other enforcement action as may be appropriate, and the Operator shall not object to such future orders, litigation or enforcement action based on the issuance of this Consent Order if future orders, litigation or other enforcement action address new matters not raised in this Consent Order.

I. The Department and the Operator agree that this Consent Order shall be considered final and effective immediately upon signature of all parties. This Consent Order shall not be appealable, and the Operator does hereby waive any hearing on the terms and conditions of same.

J. The Department and the Operator agree that this Order shall not affect the Operator's obligation to comply with any Federal, State, or local laws or regulations.

K. The Department and the Operator agree that final approval and entry into this Order are subject to the requirements that the Department give notice of proposed Orders to the public, and that the public have at least thirty days within which to comment on the Order.

L. The Department and the Operator agree that, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management Commission to be inconsistent with Federal or State law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.

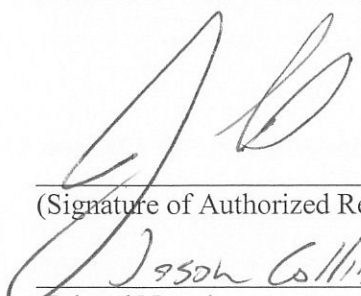
M. The Department and the Operator agree that any modifications of this Order must be agreed to in writing signed by both parties.

N. The Department and the Operator agree that, except as otherwise set forth herein, this Order is not and shall not be interpreted to be a permit or modification of an existing permit under Federal, State or local law, and shall not be construed to waive or relieve the Operator of its obligations to comply in the future with any permit.

Executed in duplicate, with each part being an original.

LIBERTY RECYCLING, INC.

ALABAMA DEPARTMENT OF
ENVIRONMENTAL MANAGEMENT



(Signature of Authorized Representative)

Lance R. LeFleur
Director

Jason Collins

(Printed Name)

Vice President

(Printed Title)

Date Signed: 1/21/22

Date Executed: _____

Attachment A

**Liberty Recycling, Inc.
Tuscaloosa, Tuscaloosa County**

ADEM Air Facility ID No. 413-0122

Violation*	Number of Violations*	Seriousness of Violation*	Standard of Care*	History of Previous Violations*	Total of Three Factors
Noncompliance with ADEM Admin. Code r. 335-3-14-.01(1)(a)-(b)	1	\$3,000.00	\$2,000.00	-	\$5,000.00
Failure to meet Subpart ZZZZ Requirements	1	\$15,000.00	\$10,000.00	-	\$25,000.00
TOTAL PER FACTOR		\$18,000.00	\$12,000.00	-	\$30,000.00

Adjustments to Amount of Initial Penalty	
Mitigating Factors (-)	
Ability to Pay (-)	
Other Factors (+/-)	-\$15,000.00
Total Adjustments (+/-)	-\$15,000.00

Economic Benefit (+)	\$20,000.00
Amount of Initial Penalty	\$50,000.00
Total Adjustments (+/-)	-\$15,000.00
FINAL PENALTY	\$35,000.00

Footnotes

* See the "Department's Contentions" portion of the Order for a detailed description of each violation and the penalty factors.